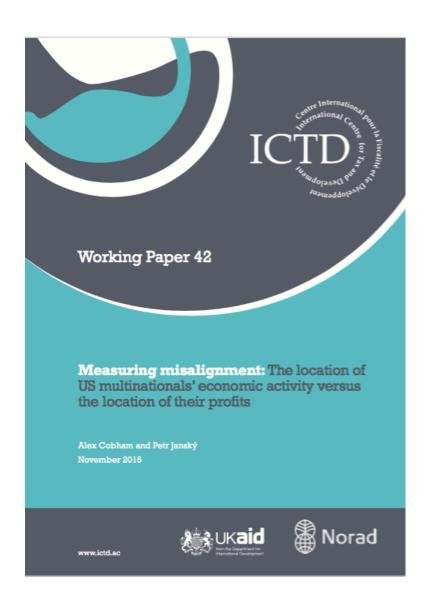
Taxation, Inequality and Development

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Outline

- If we succeeded in reforming global corporate taxation would the world become more equal?
 - Where would 'missing' tax revenues go?
- What kind of tax policy/politics produces more equality?
 - Models from the developed world: Sweden v US
 - Taxation in the Global South

Where would 'missing' tax revenues go?



Where would 'missing' tax revenues go?

Ad	ditional
gross	profits,
	\$ bn

Missing gross profits, \$ bn

Rest of the world	-151.2	United States	463.0
1 Netherlands	-151.8	Germany	25.8
2 Ireland	-93.6	Canada	23.5
3 Luxembourg	-93.6	China	15.0
4 Bermuda	-76.1	Brazil	14.3
5 Switzerland	-38.5	France	13.9
6 Norway	-22.0	Mexico	13.7
7 Singapore	-13.7	India	11.4
8 Indonesia	-7.3	United Kingdom	9.2
9 Hong Kong	-3.9	Italy	8.6
10 Denmark	-2.8	Spain	8.2

Would reform lead to greater global equality?

- May not reduce global inequality between developed and developing countries
- Might reduce inequality within developed/ emerging market countries....

Domestic Politics

 What kinds of tax policy/politics produces lower inequality?

- Sweden: high redistribution, low inequality
- US: low redistribution, high inequality

Sweden v US

(Steinmo 1993)

 Sweden: regressive tax structure – taxes corporations less, bulk of tax burden on the middle and lower classes, VAT

 US: progressive tax structure – taxes corporations more, bulk of tax burden not on middle and lower classes, no national sales tax

Domestic politics

- Why is Sweden more redistributive despite having a more regressive tax structure?
- Redistribution happens on the spending side of the equation
- Fiscal contract: we pay taxes in return for services
- State provides services to those who pay tax
- If the rich pay tax, then the services the state provides are those the rich want (Timmons 2005)

Sweden



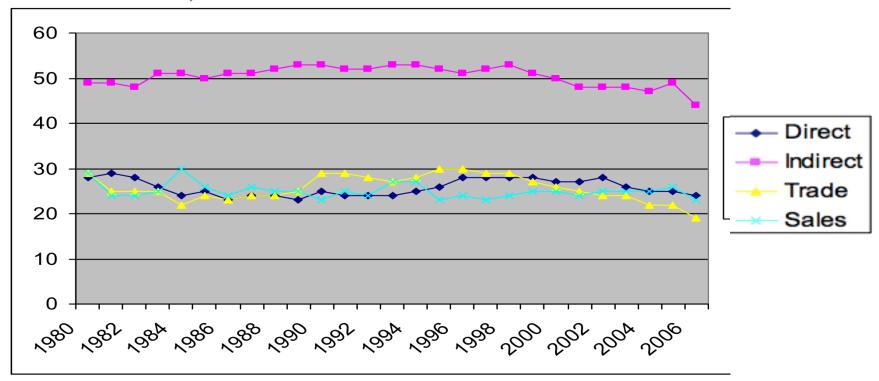
Swedish tax register, 1740s



Cadastral map, 1628

- What kind of fiscal policy reduces inequality?
- Strong fiscal contract: broad based taxes, universal services
- Not what we see in most developing countries:
 - Most tax revenue from import, corporation, sales taxes
 - Bulk of population outside the tax net -> no fiscal contract
 - Difficulties providing services -> trapped in suboptimal low compliance equilibrium

Tax Structure in SSA, 1980-2006



Source: World Bank ADIs

Note: Each category is as a percentage of overall revenue

- Registered tax payers:
 400,000 (.0088%)
- 2005: 70 % of the domestic revenues from 286 large taxpayers
- Tax % GDP: 15%
- ODA % GDP: 10%



Motto: We make it easy to pay tax and make lives better



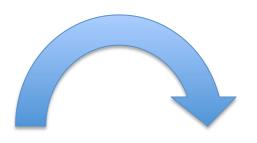
Efforts to extend the tax net:

- Tanzania, Rwanda: <u>'Block management system'</u>
- Nigeria: modernization of Lagos

Challenges:

- Politically sensitive
- Low administrative capacity
- Poor public services
- Competing service providers

Vicious cycle: An equilibrium



Low state capacity

Low incentives to comply



- Shallow, narrow fiscal contract
- Exacerbated by unearned windfall revenues from external actors:
 - Natural resources
 - Aid (Moore 2004, Djankovic et al 2008)

Conclusion

- Global corporate tax reform probably not a solution to inequality
- Domestic politics critical:
 - Strong fiscal contract: broad based taxes, universal services
- What can external actors do?
 - Recognize where their actions impede development of strong fiscal contract
 - Support supply-side state capacity building

Thank you! darcym1@tcd.ie